Independent Auditor's Report and Financial Statement with Supplementary Information

For the Year Ended December 31, 2017

THE MENSE CPA FIRM, LLC Certified Public Accountants

TABLE OF CONTENTS

		Page umber
IN	TRODUCTORY SECTION	
•	Title Page	
•	Table of Contents	i-ii
FΠ	NANCIAL SECTION	
•	Independent Auditor's Report	1-3
•	Summary Statement of Receipts, Expenditures, and Unencumbered Cash – Regulatory Basis	4
•	Notes to the Financial Statement	5-18
R	EGULATORY – REQUIRED SUPPLEMENTARY INFORMATI	ON
•	Summary of Expenditures – Actual and Budget – Regulatory Basi (Schedule 1)	s 19
•	Schedule of Receipts and Expenditures – Actual and Budget – Regulatory Basis (Schedule 2)	
	General Fund Transient Guest Fund Special Highway Fund Library Fund Library Employee Benefits Fund Recreation Fund Museum Fund Industrial Development Fund Special Liability Fund Municipal Equipment Reserve Fund Capital Improvement Fund Drug Forfeiture Fund	20 21 22 23 24 25 26 27 28 29 30 31

TABLE OF CONTENTS

REGULATORY – REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)

Employee Benefits Fund	32
Special Parks and Recreation Fund	33
Disaster Fund	34
Fire Ordinance 711 Fund	35
Memorial Fund	36
Debt Service Fund	37
Water Fund	38
Sewer Fund	39
Cable Television Fund	40
Refuse Fund	41
Cemetery Perpetual Care Fund	42



The Mense CPA Firm, LLC

MEMBERS OF
MISSOURI SOCIETY OF CPA'S
AMERICAN INSTITUTE OF CPA'S

CERTIFIED PUBLIC ACCOUNTANTS

To the Mayor and City Council City of Baxter Springs, Kansas

INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balance of City of Baxter Springs, Kansas, a municipality, as of and for the year ended December 31, 2017 and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note 1; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the City of Baxter Springs, Kansas on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Baxter Springs, Kansas as of December 31, 2017, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the City of Baxter Springs, Kansas as of December 31, 2017, and the aggregate receipts and expenditures for the year ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 1.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balance (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget and individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1 and 2 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional

procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note 1.

The Mense CPA Firm, LLC

Certified Public Accountants

Joplin, Missouri June 20, 2018

CITY OF BAXTER SPRINGS, KANSAS Summary Statement of Receipts, Expenditures, and Unencumbered Cash Regulatory Basis For the Year Ended December 31, 2017

	Be	Beginning Unencumbered	Prior Year Cancelled					Ilner	Ending Unencumbered	Encun	Add Encumbrances		Ending
Funds	Cash	Cash Balance	Encumbrances		Receipts	Exp	Expenditures	Cas	Cash Balance	Par	Payable		Balance
General Fund: General	∽	320,863	S	\$	1,688,207	↔	1,522,305	€	486.765	€4	39.566	<i>\$</i>	526 331
Special Purpose Funds:)	
Transient Guest		11,602	7		4,833		1,499		14,936		1		14,936
Special Highway		153,524	•		106,509		83,184		176,849		2,364		179.213
Library		12,194	•		116,414		115,089		13,519		1		13,519
Library Employee Benefits		1,583	•		17,767		17,333		2,017		ï		2,017
Recreation		6,213	•		13,709		13,600		6,322		Ī		6,322
Museum		5,549	1		77,734		76,751		6,532		ì		6,532
Industrial Development		799	1		84		1		883		1		883
Special Liability		84,510	•		158		1		84,668		ı		84,668
Municipal Equipment Reserve		4,250	1		200,000				204,250		i		204,250
Capital Improvement		50,199	•		1				50,199		i.		50,199
Drug Forfeiture		419	1				í		419		1		419
Employee Benefits		239,680	1		510,914		385,961		364,633		,		364,633
Special Parks and Recreation		25	,		342		152		215		1		215
Disaster		5,346	•		2,100		7,446		1		•		15
Fire Ordinance 711		or.	•		1,943		1,943		•		1		ı
Memorial Fund		2,531	•		325		958		1,898		1		1,898
Bond and Interest Funds:													
Debt Service		24,817	1		359,711		358,853		25,675		•		25,675
Business Funds:		040			.00								
Water		7.55.19	•		881,103		/48,345		209,598		15,312		224,910
Sewer Carla Talaniaian		1,185,426	1		444,609		715,385		914,650		18,562		933,212
Cable Leievision Refuse		35 909	. 1		731 873		221,390		17,825		•		17,825
Trust Funds:					10,10		2,11		00,71				42,330
Cemetery Perpetual Care		64,499	1		153		1		64,652		•		64,652
Total Reporting Entity	\$	2,518,434	-	\$	4,665,997	8	4,494,990	8	2,689,441	€5	75,804	€	2,765,245
Composition of Cash:								Cash o	Cash on Hand Checking Account - American Bank	merican Ba	¥	⇔	1,860
								Check	Checking Account - Baxter State Bank	axter State	Bank		688

The notes to the financial statement are an integral part of this statement.

2,765,245

Total Reporting Entity

Notes to the Financial Statement December 31, 2017

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

I.A. INTRODUCTION

The City of Baxter Springs, Kansas, was incorporated in 1858 and operates as a second class city under the Statutes of the State of Kansas, (KSA 14-101 et. seq.). The City operates under a Mayor-Council form of government. Major services provided by the City include: Public Safety - Police and Fire, Highways and Streets, Sanitation, Health and Social Services, Culture - Recreation, Public Improvements, Planning and Zoning, and General Administrative Services. In addition, the City provides Water and Sewer Utility Services.

I.B. FINANCIAL REPORTING ENTITY

This financial statement presents the City of Baxter Springs, Kansas, (the municipality) as defined in K.S.A. 75-1117.

Related Municipal Entities: A related municipal entity is any legally separate municipal organization which was established to benefit the municipality or its' constituents. Related municipal entities are not required to be included in the City's audit by the Kansas Municipal Audit and Accounting Guide (KMAAG). Based upon the application of this criterion, the following is a brief review of potential related municipal entities:

<u>Library Board.</u> The City of Baxter Springs Library Board operates the City's public library. Acquisition or disposition of real property by the Board must be approved by the City. Bond issuances must also be approved by the City. The City levies taxes for the Library.

<u>Recreation Commission.</u> The City of Baxter Springs Recreation Commission oversees recreation activities. The Recreation Commission operates as a separate governing body but the City levies taxes for the recreation commission and the recreation commission has only the powers granted by statute, K.S.A. 12-1928.

<u>Museum Board.</u> The City of Baxter Springs Museum Board oversees the museum. The City levies taxes for the Museum Board. Bond issues must be approved by the City.

Notes to the Financial Statement December 31, 2017

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I.C. REGULATORY BASIS FUND TYPES

The accounts of the City are organized into funds each of which is considered to be a separate accounting entity. The operations of each fund is summarized by providing a separated set of self-balancing accounts. The following fund types are used by the City:

General Fund—the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

Special Purpose Fund—used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

Bond and Interest Fund—used to account for the accumulation of resources, including tax levies, transfers from other funds and payment of general long-term debt.

Business Fund—funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal service fund etc.)

Trust Fund—funds used to report assets held in trust for the benefit of the municipal financial reporting entity (i.e. pension funds, investment trust funds, private purpose trust funds which benefit the municipal reporting entity, scholarship funds, etc.)

Notes to the Financial Statement December 31, 2017

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I.D. BASIS OF ACCOUNTING

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America. The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The municipality has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

I.E. BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget.

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

Notes to the Financial Statement December 31, 2017

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I.E. BUDGETARY INFORMATION (CONTINUED)

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which, regulatory receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital project funds, trust funds, and the following special purpose fund:

Special Liability Fund Municipal Equipment Reserve Fund Capital Improvement Fund

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

I.F. ASSETS AND LIABILITIES

I.F.1. Cash and Investments

The City pools cash resources of its various funds to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pool cash accounts is available to meet current operating requirements. Cash in excess of current requirements is invested in time deposits.

Additional cash and investment information is presented in Note III.A.

Notes to the Financial Statement December 31, 2017

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I.G. RECEIPTS AND EXPENDITURES

I.G.1. Sales Tax

The City of Baxter Springs, Kansas levies a 1% sales tax on taxable sales within the City. The tax is collected by the Kansas Department of Revenue and remitted to the City. The tax is placed in the General Fund to provide city services.

I.G.2. Property Tax

Property taxes are an enforceable lien on property as of January 1. Taxes are levied on November 1 and are due and payable one-half on December 20th and one-half on May 10th of the ensuing year. Unpaid taxes become delinquent after the due dates.

The assessed valuation of tangible property for the calendar year 2017 for the purposes of taxation was \$20,508,260.

The tax levy per \$100.00 of assessed valuation of tangible property for the calendar year was \$5.80. The levy is composed of the sum of the legal tax levies for all funds with authorized levies.

Collection of current year property tax by the County Treasurer is not completed, apportioned, nor distributed to the various subdivisions until the succeeding year, such procedure being in conformity with governing state statutes. These taxes are used to finance budgeted expenditures for the succeeding year in accordance with Kansas Statutes.

I.G.3. Reimbursements

The City records reimbursable expenditures in the fund that makes the disbursement and records reimbursements as a receipt to the fund that receives the reimbursement. For purposes of budgetary comparisons, the expenditures are properly offset by the reimbursements under KMAAG regulatory basis accounting.

Notes to the Financial Statement December 31, 2017

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

II.A. STATUTORY COMPLIANCE

The Museum, Sewer and Cable Television Funds expenditures exceeded budgeted limits. (K.S.A. 79-2935).

III. DETAILED NOTES ON FUNDS AND ACCOUNTS

III.A. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no–fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of credit risk. State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The City does not designate "peak periods". All deposits were legally secured at December 31, 2017.

Notes to the Financial Statement December 31, 2017

III. DETAILED NOTES ON FUNDS AND ACCOUNTS (CONTINUED)

III.A. DEPOSITS AND INVESTMENTS (CONTINUED)

At December 31, 2017, the City's carrying amount of deposits was \$2,763,385 and the bank balance was \$2,824,017. Ninety-nine percent of the bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, \$250,688 was covered by federal depository insurance and \$2,573,329 was secured by securities held by the pledging financial institutions' agents in the City's name.

III.B. RESTRICTED ASSETS

The following amounts in the following funds are restricted as follows:

Totals	\$ 21,043
Vehicle Inspection Fees (Law Enforcement)	 13,512
General Fund - Municipal Court Bonds	\$ 7,531

CITY OF BAXTER SPRINGS, KANSAS Notes to the Financial Statement

December 31, 2017

IV. LONG-TERM DEBT

Changes in long-term liabilities for the City of Baxter Springs, Kansas for year ended December 31, 2017 were as follows:

Issue	Interest Rates	Date of Issue	Am	Amount of Issue	Date of Final Maturity	Balance Beginning of Year	Additions	Red	Reductions/ Payments	Balance End of Year	Interest Paid
General Obligation Bonds: Series 2012 Series 2013	.40-1.75%	11/15/2012 9/15/2013	\$ 1.	\$ 1,805,000	8/1/2022 12/1/2024	\$ 1,215,000 1,015,000	<i>∞</i>	€9	\$ 195,000	\$ 1,020,000	\$ 15,703 23,150
Total General Obligation Bonds						\$ 2,230,000	\$	1	\$ 320,000	\$ 1,910,000	\$ 38,853
KDHE Loan: Sewer Project	3.57%	4/11/2000	↔	622,243	9/1/2021	\$ 170,462	8	<i>⇔</i>	35,570	\$ 134,892	\$ 5,771
Capital Leases Payable: Special Highway - Case 580 Backhoe and Loader	2.75%	7/22/2015	8	09,950	7/22/2018	\$ 47,263	\$	\$	23,906	\$ 23,357	\$ 1,294
Fire Department - Scott SCBA Airpacks (20)	2.95%	4/16/2015	8	119,070	4/16/2020	96,620	•		23,112	73,508	2,850
Fire Department - Ford F-350	2.50%	5/5/2016	8	36,654	5/5/2019	28,748			12,116	16,632	579
Fire Department - Pierce Enforcer Pumper	3.98%	2/12/2016	8	473,689	2/12/2027	473,689			29,626	444,063	18,854
Special Highway and Sewer - Takeuchi Track Loader	2.50%	6/20/2016	8	102,400	6/20/2020	102,400			24,660	77,740	2,560
Total Capital Leases Payable						\$ 748,720	49	8	\$ 113,420	\$ 635,300	\$ 26,137
Total Contractual Indebtedness						\$3,149,182	\$. ∥	\$ 468,990	\$ 2,680,192	\$ 70,761

CITY OF BAXTER SPRINGS, KANSAS Notes to the Financial Statement

Notes to the Financial Statement December 31, 2017

IV. LONG-TERM DEBT (CONTINUED)

Current maturities of long-term debt and interest for the next five years and in five year increments through maturity are as follows:

	Total	1,910,000 134,892 635,300	\$ 2,680,192	9,800 120,156	262,934	\$ 2,943,126
			\$ 2,	↔	\$	\$ 2,
	2023-2027	235,000	512,275	8,593	43,918	556,193
	200	↔	€>	↔	8	8
	2022	345,000	381,011	12,835	25,304	406,315
		↔	↔	∞	€	8
	2021	340,000 20,308 34,632	394,940	19,639 361 13,848	33,848	428,788
Year		8	↔	↔	8	8
Y	2020	335,000 39,554 85,078	459,632	25,644 1,787 16,584	44,015	503,647
		↔	\$	€	8	8
	2019	330,000 38,179 86,647	454,826	30,925 3,162 19,247	53,334	508,160
		↔		↔	↔	↔
	2018	325,000 36,851 115,657	\$ 477,508	35,342 4,490 22,683	62,515	\$ 540,023
		↔	8	↔	8	8
		Principal: General Obligation Bonds KDHE Loan Capital Leases Payable	Total principal	Interest: General Obligation Bonds KDHE Loan Capital Leases Payable	Total interest	Total principal and interest

Notes to the Financial Statement December 31, 2017

V. CONDUIT DEBT

To provide for capital improvements, the City of Baxter Springs, Kansas issued Industrial Revenue Bonds, (Atec Steel, L.L.C.) Series 2007, in the amount of \$3,000,000. The bonds are special limited obligations of the City, and payable solely from revenues derived from certain fees, rentals, revenues and other amounts derived by the City from a lease between the City and Atec Steel, L.L.C. The bonds do not constitute an indebtedness of the City or a pledge of the general credit or taxing powers of the City; and accordingly, have not been reported in the accompanying financial statement.

The amount of bonds outstanding for this issue at December 31, 2017 was \$817,724.

VI. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of; damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City manages these various risks by carrying commercial insurance. There have been no significant reductions in insurance coverage. Settlements have not exceeded insurance coverage for the current or three prior years.

VII. INTERFUND TRANSFERS

Operating transfers were as follows:

From	То	Regulatory Authority	Amount
Water Fund	General Fund	KSA 12-825d	\$ 8,854
Sewer Fund	Debt Service Fund	KSA 12-825d	359,172
Cable Television Fund	Water Fund	KSA 12-825d	688
Cable Television Fund	Municipal Equipment Reserve Fund	KSA 12-825d	200,000
Disaster Fund	General Fund	Resolution	346

VIII. PENSION PLAN

Plan description

The City of Baxter Springs, Kansas participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et. seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Notes to the Financial Statement December 31, 2017

VIII. PENSION PLAN (CONTINUED)

Contributions

K.S.A. 74-4919 and 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2 or KPERS 3 member. KPERS 1 members are active and contributing members hired before July 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2 and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that the employer contribution rates for KPERS 1 and KPERS 2 and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 1% contribution rate with a 0% moratorium from the period January 1, 2017 through September 30, 2017 for the Death and Disability Program) and the statutory contribution rate was 8.46% for the fiscal year ended December 31, 2017. Contributions to the pension plan from City of Baxter Springs, Kansas were \$90,858 for the year ended December 31, 2017.

Net Pension Liability

At December 31, 2017, the City of Baxter Springs, Kansas's proportionate share of the collective net pension liability reported by KPERS was \$955,648. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2016, which was rolled forward to June 30, 2017. The City of Baxter Springs, Kansas's proportion of the net pension liability was based on the ratio of the City of Baxter Springs, Kansas's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in this financial statement.

The complete actuarial valuation report including all actuarial assumptions and methods, and the report on the allocation of the KPERS collective net pension liability to all participating employers are publicly available on the website at www.kpers.org or can be obtained as described above.

Notes to the Financial Statement December 31, 2017

IX. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

Other Post Employment Benefits. As provided by K.S.A. 12-540, the City allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the City is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

Compensated Absences. The City's policies regarding vacation and sick pay permit employees to accumulate a maximum of five weeks of vacation time and a maximum of 45 days of sick pay. Vacation time is paid to employees upon termination. Sick leave is forfeited upon termination. At December 31, 2017, management estimates that the value of accumulated vacation to not be material.

X. TAX ABATEMENTS

Neighborhood Revitalization Program

The City approved a Neighborhood Revitalization Program (NRP) on July 28, 2015, by the passage of Ordinance 902. Applicants must apply for the rebate during the five year program period. Applicants must meet the criteria of the program. There must be a minimum investment of \$5,000 for residential property and \$10,000 for commercial and/or industrial property, to receive the rebate.

There were no property taxes rebated under the NRP during 2017.

Notes to the Financial Statement December 31, 2017

X. TAX ABATEMENTS (CONTINUED)

Other Tax Abatements

The City negotiates property tax agreements on an individual basis. The City has a tax abatement agreement with Six Pet Nutrition. The agreement exempts property from taxation as follows:

	Percentage
Tax Year	of Abatement
,	
2013	100%
2014	100%
2015	100%
2016	100%
2017	100%
2018	80%
2019	60%
2020	40%
2021	40%
2022	20%
2023	0%

The amount of tax abated during 2017 was \$46,478.

XI. CONTINGENCIES

XI.A. LITIGATION

During the ordinary course of its operations the City is a party to various claims, legal actions and complaints. It is the opinion of the City's management and legal counsel that these matters are not anticipated to have a material financial impact on the City.

XI.B. GRANT PROGRAM INVOLVEMENT

In the normal course of operations, the City participates in various federal and state grant/loan programs from year to year. The grant/loan programs are often subject to additional audits by agents of the granting or loaning agency, the purpose of which is to ensure compliance with the specific conditions of the grant or loan. Any liability for reimbursement which may arise as a result of these audits cannot be reasonably determined at this time, although it is believed the amount, if any, would not be material.

Notes to the Financial Statement December 31, 2017

XII. SUBSEQUENT EVENTS

Management has evaluated the effects on the financial statement of subsequent events occurring through the date of this report, which is the date at which the financial statement was available to be issued.

At a special election held on November 7th, 2017 a majority of the electors voted to authorize an additional 1% sales tax on retail sales for the purposes of operating and maintaining levels of emergency services, law enforcement, public safety and infrastructure. The tax was effective April 1, 2018.

REGULATORY – REQUIRED SUPPLEMENTARY INFORMATION

Summary of Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2017

Finds		Certified	Adjustment for Qualifying		Total Budget for	Expenditures Chargeable to			Variance - Over
, and		nagana	Dudget Credits		Comparison	Current Year			(Under)
General Fund:									
General	↔	1,760,349	€	8	1,760,349	\$ 1,522,305	05	↔	(238,044)
Special Purpose Funds:									
Transient Guest		19,510	,		19,510	1.49	66		(18.011)
Special Highway		212,937	1		212,937	83,184	84		(129,753)
Library		115,089	•		115,089	115,089	68		
Library Employee Benefits		17,333	1		17,333	17,333	33		1
Recreation		13,600	•		13,600	13,600	00		,
Museum		74,262	1		74,262	76,751	51		2.489
Industrial Development		1,491	E		1,491		1		(1,491)
Drug Forfeiture		419	,		419		ı		(419)
Employee Benefits		218,697			578,697	385,961	61		(192,736)
Special Parks and Recreation		152	•		152	1.	152		
Fire Ordinance 711		20,000			20,000	1,943	43		(18,057)
Memorial		15,176			15,176	6	958		(14,218)
Bond and Interest Funds:									
Debt Service		383,953	,		383,953	358,853	53		(25,100)
Business Funds:									
Water		773,500			773,500	748,345	45		(25,155)
Sewer		686,982	•		686,982	715,385	85		28,403
Cable Television		200,000	•		200,000	221,390	06		21,390
Refuse		270,000	1		270,000	224,796	96		(45,204)

General Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2017

		Actual		Budget		/ariance - Over (Under)
Receipts:) 			
Taxes and Shared Revenue:						
Ad Valorem Property Tax	\$	424,620	\$	412,961	\$	11,659
Delinquent Tax		12,442		10,458		1,984
Motor Vehicle Tax		39,753		30,446		9,307
Recreational Vehicle Tax		323		199		124
16/20 M Vehicle Tax		288		63		225
Commercial Vehicle Tax		241		285		(44)
Watercraft Tax		137		138		(1)
Sales Tax		709,345		653,122		56,223
Liquor Drink Tax		341		51		290
Fines		136,486		180,000		(43,514)
Community Building Fees		0.000		3,000		(3,000)
Vehicle Inspection Fees		9,080		9,000 1,500		(633)
Sale of Cemetery Lots		867		10,000		(600)
Grave Opening		9,400		260,000		16,994
Franchise Fees		276,994		1,500		(625)
Permits		875 801		600		201
Liquor Licenses		525		1,000		(475)
Cereal Malt Beverage Licenses		14,734		16,000		(1,266)
Swimming Pool Receipts		235		300		(65)
Animal Tags		6,615		4,000		2,615
Park and Camping Fees		1,720		500		1,220
Mowing and Weed Notices		27,108		50,000		(22,892)
Other		5,032		400		4,632
Interest		1,045		3,000		(1,955)
Charges for Mowing and Demolition		9,200		5,000		9,200
Operating Transfers					-	
Total Receipts	\$	1,688,207	\$	1,648,523	\$	39,684
Expenditures:						
City Clerk	\$	52,541	\$	62,100	\$	(9,559)
Police		666,261		843,193		(176,932)
VIN Inspecations (Law Enforcement)		7,548		9,000		(1,452)
Fire		136,300		156,268		(19,968)
Street		399,405		406,886		(7,481)
Community Services		5,736		11,550		(5,814)
Cemetery		59,234		72,675		(13,441)
Code Enforcement		32,492		48,874		(16,382)
Community Center		16,028		17,000		(972)
Swimming Pool		36,253		33,450		2,803
Public Works		23,370		-		23,370
Capital Lease - Fire Truck		12,695		25.062		12,695
Capital Lease - Fire Equipment		25,962		25,962		(200)
Capital Lease - Fire Truck		48,480		48,780		(300)
Capital Lease - Street Backhoe				24,611		(24,611)
Total Expenditures	\$	1,522,305	\$	1,760,349	\$	(238,044)
Receipts Over (Under) Expenditures	\$	165,902				
Unencumbered Cash, Beginning	_	320,863				
Unencumbered Cash, Ending		486,765				

Transient Guest Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2017

	Ac	ctual	Ві	ıdget	ariance - Over Under)
Receipts: Guest Tax	\$	4,833	\$	13,000	\$ (8,167)
Expenditures: Convention and Tourism	\$	1,499	\$	19,510	\$ (18,011)
Receipts Over (Under) Expenditures	\$	3,334			
Unencumbered Cash, Beginning		11,602			
Unencumbered Cash, Ending	\$	14,936			

Special Highway Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2017

		Actual		Budget	1	Variance - Over (Under)
D		Actual		Budget		(Olider)
Receipts:	Ф	106 500	¢.	105 710	¢.	700
State of Kansas Gas Tax	\$	106,509	\$	105,710	\$	799
Expenditures:						
Public Works	\$	44,374	\$	212,937	\$	(168,563)
Capital Lease - Backhoe		25,200		-		25,200
Capital Lease - Track Loader		13,610				13,610
Total Expenditures	\$	83,184	\$	212,937	\$	(129,753)
Receipts Over (Under) Expenditures	\$	23,325				
Unencumbered Cash, Beginning		153,524				
Unencumbered Cash, Ending	\$	176,849				

Library Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

					Variance - Over		
	Actual Budget			(Under)			
Receipts:							
Taxes and Shared Revenue:				v	2 2722		
Ad Valorem Property Tax	\$ 98,685	\$	95,907	\$	2,778		
Delinquent Tax	4,150		4,596		(446)		
Motor Vehicle Tax	13,253		10,515		2,738		
Recreational Vehicle Tax	107		69		38		
16/20 M Vehicle Tax	89		22		67		
Commercial Vehicle Tax	83		99		(16)		
Watercraft Tax	 47		48		(1)		
Total Receipts	\$ 116,414	\$	111,256	\$	5,158		
Expenditures:							
Appropriations to Library Board	\$ 115,089	\$	115,089	\$			
Receipts Over (Under) Expenditures	\$ 1,325						
Unencumbered Cash, Beginning	 12,194						
Unencumbered Cash, Ending	\$ 13,519						

Library Employee Benefits Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2017

				Variance - Over		
	Actual	Budget		(U	nder)	
Receipts:						
Taxes and Shared Revenue:		NOV		201	W40 H20	
Ad Valorem Property Tax	\$ 15,063	\$	14,645	\$	418	
Delinquent Tax	653		703		(50)	
Motor Vehicle Tax	2,001		1,585		416	
Recreational Vehicle Tax	16		10		6	
16/20 M Vehicle Tax	14		3		11	
Commercial Vehicle Tax	13		15		(2)	
Watercraft Tax	 7		7			
Total Receipts	\$ 17,767	\$	16,968	\$	799	
Expenditures:						
Appropriations to Library Board	\$ 17,333	\$	17,333	\$		
Receipts Over (Under) Expenditures	\$ 434					
Unencumbered Cash, Beginning	 1,583					
Unencumbered Cash, Ending	\$ 2,017					

Recreation Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

				Variance - Over	
	 Actual	1	Budget	J)	Inder)
Receipts:					
Taxes and Shared Revenue:				1	
Ad Valorem Property Tax	\$ 12,272	\$	11,928	\$	344
Delinquent Tax	500		704		(204)
Motor Vehicle Tax	916		936		(20)
Recreational Vehicle Tax	7		6		I
16/20 M Vehicle Tax	3		2		1
Commercial Vehicle Tax	7		9		(2)
Watercraft Tax	 44		4	***	_
Total Receipts	\$ 13,709	\$	13,589	\$	120_
Expenditures:					
Appropriation to Recreation Commission	\$ 13,600	\$	13,600	\$	-
Receipts Over (Under) Expenditures	\$ 109				
Unencumbered Cash, Beginning	 6,213				
Unencumbered Cash, Ending	\$ 6,322				

Museum Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

					Variance - Over		
	Actual			Budget		Jnder)	
Receipts:							
Taxes and Shared Revenue:				C + # C C	Φ.	1.071	
Ad Valorem Property Tax	\$	66,437	\$	64,566	\$	1,871	
Delinquent Tax		2,518		2,789		(271)	
Motor Vehicle Tax		8,568		6,724		1,844	
Recreational Vehicle Tax		69		44		25	
16/20 M Vehicle Tax		59		14		45	
Commercial Vehicle Tax		53		63		(10)	
Watercraft Tax		30		31		(1)	
Total Receipts	\$	77,734	\$	74,231	\$	3,503	
Expenditures:							
Appropriation to Museum Bond	\$	76,751	\$	74,262	\$	2,489	
Receipts Over (Under) Expenditures	\$	983					
Unencumbered Cash, Beginning	-	5,549					
Unencumbered Cash, Ending	\$	6,532					

Industrial Development Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year ended December 31, 2017

	Actual		Buc	lget	Variance - Over (Under)		
Receipts: Taxes and Shared Revenue:							
Delinquent Tax	\$	84	\$		\$	84	
Expenditures:	¢		\$	1,491	\$	(1.401)	
Economic Development	\$		<u> </u>	1,491	Φ	(1,491)	
Receipts Over (Under) Expenditures	\$	84					
Unencumbered Cash, Beginning		799					
Unencumbered Cash, Ending	\$	883					

Schedule 2-I

CITY OF BAXTER SPRINGS, KANSAS

Special Liability Fund
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year ended December 31, 2017

	A	
Receipts:		
Taxes and Shared Revenue: Delinquent Tax	\$	158
Definquent Fax		
Expenditures	¢.	
Insurance	\$	-
Receipts Over (Under) Expenditures	\$	158
Unencumbered Cash, Beginning		84,510
Unencumbered Cash, Ending	\$	84,668

Municipal Equipment Reserve Fund Schedule of Receipts and Expenditures Regulatory Basis For the Year ended December 31, 2017

	Actual	
Receipts: Operating Transfers	\$	200,000
Expenditures: Capital Outlay	_\$	
Receipts Over (Under) Expenditures	\$	200,000
Unencumbered Cash, Beginning		4,250
Unencumbered Cash, Ending	\$	204,250

Capital Improvement Fund
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year ended December 31, 2017

	 Actual
Receipts: Operating Transfers	\$
Expenditures: Capital Outlay	\$
Receipts Over (Under) Expenditures	\$ -
Unencumbered Cash, Beginning	 50,199
Unencumbered Cash, Ending	\$ 50,199

Drug Forfeiture Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2017

	Actual		Budg	get	Variance - Over (Under)		
Receipts: Intergovernmental Receipts	\$	-	\$	_	\$	_	
Expenditures: Public Safety	\$	-	\$	419	\$	(419)	
Receipts Over (Under) Expenditures	\$	-					
Unencumbered Cash, Beginning		419					
Unencumbered Cash, Ending	\$	419					

Employee Benefits Fund
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year ended December 31, 2017

					Variance - Over		
	Actual			Budget		(Under)	
Receipts:							
Taxes and Shared Revenue:			1				
Ad Valorem Property Tax	\$	428,084	\$	416,007	\$	12,077	
Delinquent Tax		17,730		17,779		(49)	
Motor Vehicle Tax		63,568		51,735		11,833	
Recreational Vehicle Tax		511		339		172	
16/20 M Vehicle Tax		379		108		271	
Commercial Vehicle Tax		410		486		(76)	
Watercraft Tax		232		235	-	(3)	
Total Receipts	\$	510,914	\$	486,689	\$	24,225	
Expenditures:							
General Government	\$	385,961	\$	578,697	\$	(192,736)	
Receipts Over (Under) Expenditures	\$	124,953					
Unencumbered Cash, Beginning		239,680					
Unencumbered Cash, Ending	\$	364,633					

Special Parks and Recreation Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2017

	Actual Budget		Variance - Over (Under)		
Receipts: Liquor Drink Tax	\$	342	\$ 51	\$	291
Expenditures: Recreation	\$	152	\$ 152	\$	_
Receipts Over (Under) Expenditures	\$	190			
Unencumbered Cash, Beginning		25			
Unencumbered Cash, Ending	\$	215			

Disaster Fund Schedule of Receipts and Expenditures Regulatory Basis For the Year ended December 31, 2017

	 Actual
Receipts: Other	\$ 2,100
Expenditures: Public Works Operating Transfers	\$ 7,100 346
Total Expenditures	\$ 7,446
Receipts Over (Under) Expenditures	\$ (5,346)
Unencumbered Cash, Beginning	 5,346
Unencumbered Cash, Ending	\$ _

Fire Ordinance 711 Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2017

	Actual		1	Budget	Variance - Over (Under)		
Receipts: Insurance Proceeds	\$	1,943	\$	20,000	\$	(18,057)	
Expenditures: Public Works	\$	1,943	\$	20,000	\$	(18,057)	
Receipts Over (Under) Expenditures	\$	-					
Unencumbered Cash, Beginning							
Unencumbered Cash, Ending	\$	-					

Memorial Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

	Actual Budg		Budget	Variance - Over (Under)		
Receipts: Donations	\$	325	\$	15,000	\$	(14,675)
Expenditures: Culture	\$	958	\$	15,176	\$	(14,218)
Receipts Over (Under) Expenditures	\$	(633)				
Unencumbered Cash, Beginning	3 	2,531				
Unencumbered Cash, Ending	\$	1,898				

Debt Service Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis For the Year ended December 31, 2017

		A1		D. I.		Variance - Over
Part de la companya d		Actual	Budget		(Under)	
Receipts:						
Taxes and Shared Revenue:			•		•	/×
Delinquent Tax	\$	539	\$	1,066	\$	(527)
Operating Transfers	○ - 40	359,172		359,172	-	* •
Total Receipts	\$	359,711	\$	360,238	\$	(527)
Expenditures:						
Principle	\$	320,000	\$	320,000	\$	-
Interest and Fees		38,853		38,953		(100)
Cash Basis Reserve		-		25,000	10 	(25,000)
Total Expenditures	\$	358,853	\$	383,953	\$	(25,100)
Receipts Over (Under) Expenditures	\$	858				
Unencumbered Cash, Beginning		24,817				
Unencumbered Cash, Ending	\$	25,675				

Water Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

						ariance - Over
		Actual		Budget		(Under)
Receipts:	ď.	060 100	¢.	057.000	¢.	2 192
Charges for Services	\$	860,182	\$	857,000	\$	3,182
Sales Tax		15,275		15,500		(225)
Insurance Proceeds		4,958		-		4,958
Operating Transfers		688				688
Total Receipts	\$	881,103	\$	872,500	\$	8,603
Expenditures:						
Personal Services	\$	380,541	\$	400,000	\$	(19,459)
Contractual Services		87,359		90,000		(2,641)
Commodities		219,728		215,000		4,728
Other		1,138		5,000		(3,862)
Water Protection Fee		7,142		8,000		(858)
Capital Outlay		17,783		35,000		(17,217)
Sales Tax		15,124		15,500		(376)
Maintenance		10,676		5,000		5,676
Operating Transfers		8,854		-		8,854
Total Expenditures	\$	748,345	\$	773,500	\$	(25,155)
Receipts Over (Under) Expenditures	\$	132,758				
Unencumbered Cash, Beginning	-	76,840				
Unencumbered Cash, Ending	\$	209,598				

Sewer Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

		Actual		Budget		ariance - Over (Under)
Receipts:			,			
Charges for Services	\$	444,036	\$	460,000	\$	(15,964)
Other		573			(1) The state of t	573
Total Receipts	\$	444,609	\$	460,000	\$	(15,391)
Expenditures:						
Personal Services	\$	164,801	\$	146,469	\$	18,332
Contractual Services		32,934		35,000		(2,066)
Commodities		84,757		88,000		(3,243)
KDHE Loan Payment		41,341		41,341		-
Other		5,661		3,000		2,661
Maintenance		13,109		9,000		4,109
Capital Outlay		-		5,000		(5,000)
Capital Lease - Track Loader		13,610		-		13,610
Operating Transfers		359,172	17	359,172		
Total Expenditures	_\$	715,385	\$	686,982	\$	28,403
Receipts Over (Under) Expenditures	\$	(270,776)				
Unencumbered Cash, Beginning		1,185,426				
Unencumbered Cash, Ending	\$	914,650				

Cable Television Fund Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

	Actual		Budget	ariance - Over Under)
Receipts:	-			,
Charges for Services	\$ 6,003	\$		\$ 6,003
Sales Tax	11		-	11
Interest	-		500	(500)
Other	 1,545	***	-	 1,545
Total Receipts	\$ 7,559	\$	500	\$ 7,059
Expenditures:				
Contractual Services	\$ 20,417	\$	- 1	\$ 20,417
Other	285		1-	285
Operating Transfers	 200,688	7.0	200,000	 688
Total Expenditures	\$ 221,390	\$	200,000	\$ 21,390
Receipts Over (Under) Expenditures	\$ (213,831)			
Unencumbered Cash, Beginning	 231,656			
Unencumbered Cash, Ending	\$ 17,825			

Refuse Fund

Schedule of Receipts and Expenditures - Actual and Budget Regulatory Basis

	Actual		Budget	Variance - Over (Under)		
Receipts: Charges For Services	\$	231,823	\$ 270,000	\$	(38,177)	
Expenditures: Sanitation	\$	224,796	\$ 270,000	\$	(45,204)	
Receipts Over (Under) Expenditures	\$	7,027				
Unencumbered Cash, Beginning		35,909				
Unencumbered Cash, Ending	\$	42,936				

Cemetery Perpetual Care Fund Schedule of Receipts and Expenditures Regulatory Basis For the Year ended December 31, 2017

		Actual
Receipts: Sale of Cemetery Lots	_\$	153
Expenditures: Public Works	\$	
Receipts Over (Under) Expenditures	\$	153
Unencumbered Cash, Beginning		64,499
Unencumbered Cash, Ending	_\$	64,652